# Debt Program

Union County borrows funds through the use of various debt instruments; typically general obligation bonds, installment financings (certificates of participation (COP's), limited obligation bonds (LOB's), and private placement), revenue bonds, and N.C. Clean Water Revolving Loans (NC CWRL). Principal and interest debt service payments are appropriated annually in the annual operating budget(s).

General obligation bonds are approved through voter referendum and collateralized by the full faith, credit, and taxing power of the County. Certifications regarding restrictions, covenants, budget data, and financial disclosure are reported annually for general obligation debt. Currently, there is no outstanding authorized and unissued referendum approved general obligation debt.

Installment financings are typically collateralized or secured by the assets financed and not the taxing power of the County. However, installment financings require the County to follow customary covenants including providing insurance certificates, budget data, and annual financial disclosure.

Revenue bonds are secured by the pledge of net revenues and in the County's case are derived from the water and sewer system, and require the County to follow the requirements of the revenue bond debt indentures.

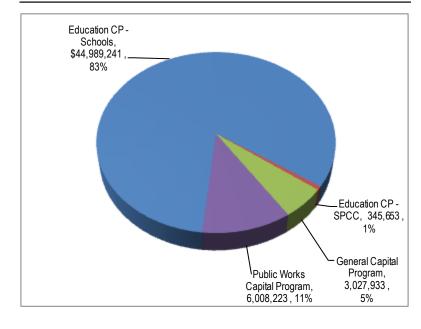
The County currently operates under indentures with U.S. Bank National Association as trustee. The Indentures authorize and secure all outstanding revenue bonds of the County's water and sewer system and contain several financial and operating covenants including rates, additional bonds, reserve funds, annual budgets, maintenance of the system, and insurance. The County is in compliance with all such covenants during the fiscal year ended June 30, 2013. The covenants are tested retrospectively annually during the audit process. It is anticipated the County, will continue to remain in compliance.

The County has two outstanding N.C. Clean Water Revolving Loans (NC CWRL) provided by the North Carolina Clean Water Revolving Loan and Grant Fund. The loans are payable over twenty years and are secured by the net revenues of the water and sewer system. Additionally the loans contain financial and operating covenants. The County was in compliance with all such covenants as of June 30, 2013. The covenants are tested retrospectively

annually during the audit process. It is anticipated the County will continue to remain in compliance.

The County has been prudent in its use of debt funds through the years. The County's total proposed debt service per capita, in FY 2015, is estimated to be \$253. This is comprised of \$209 for Union County Public Schools capital program, \$2 for South Piedmont Community College (SPCC) education capital program, \$28 for public works capital program, and \$14 for the general capital program.

	Projected	Projected
	Debt Service	Debt Service
Capital Program	FY 2015	/ Capita
Education CP - Schools	\$ 44,989,241	\$ 209
Education CP - SPCC	345,653	2
General Capital Program	3,027,933	14
Public Works Capital Program	6,008,223	28
Total	\$ 54,371,050	\$ 253



In accordance with the provisions of the State Constitution and The Local Government Bond Act, as amended, allowing for



issuance of all presently authorized bonds, the County has the statutory capacity to incur additional net debt in an approximate amount of \$1,418,002,988, the legal debt margin, as of June 30, 2013. This debt analysis does not include operating leases or other County leases as they are typically secured by the purchased asset.

#### Credit Ratings

The County's most current credit ratings are as follows:

		Standard	
Debt Type	Moody's	& Poor's	Fitch
GO Bonds	Aa1	AA	AA+
Revenue Bonds	Aa2	AA-	AA

## County Wide Debt

The table of the following page illustrates the current debt service as well as the future debt service associated with new debt issuances included in the adopted FY 2015-2020 Capital Improvement Plan.

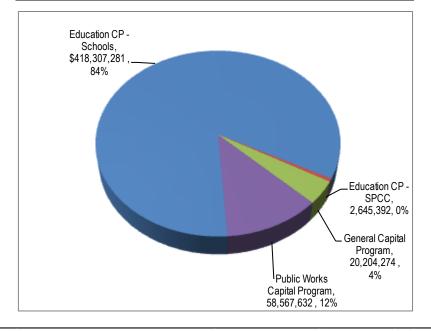
Based on the adopted FY 2015-2020 Capital Improvement Plan new debt issuances, the County wide debt service reaches its highest point in FY 2020, due to the timing of various principal and interest payments and proposed new debt service for the education capital program (\$31.1 million), the general capital program (\$97.9 million), and the public works capital program (\$283.5 million by FY 2020). After FY 2020, the debt service begins to decline significantly through the remaining period. Within thirteen years after FY 2020, the County's debt service will be half of what it is proposed for FY 2020.

County Wide Debt Amortization Schedule						
Fiscal Year		Principal		Interest		Total
FY2015	\$	37,308,527	\$	15,345,772	\$	52,654,299
FY2016		37,260,956		17,191,974		54,452,930
FY2017		39,657,395		17,377,339		57,034,734
FY2018		44,810,077		25,383,844		70,193,921
FY2019		48,912,189		24,939,059		73,851,248
FY2020		46,465,698		29,960,078		76,425,777
FY2021		46,342,580		28,264,336		74,606,916
FY2022		46,592,923		26,511,233		73,104,157
FY2023		47,183,284		24,533,408		71,716,692
FY2024		44,649,912		22,477,198		67,127,111
FY2025		44,483,408		20,594,875		65,078,283
FY2026		44,011,578		18,713,074		62,724,652
FY2027		42,800,157		16,851,105		59,651,262
FY2028		42,825,665		15,018,916		57,844,581
FY2029		41,719,698		13,293,670		55,013,368
FY2030		39,248,933		11,541,976		50,790,910
FY2031		36,570,130		10,027,118		46,597,248
FY2032		32,800,136		8,627,336		41,427,473
FY2033		30,605,893		7,293,015		37,898,908
FY2034		26,559,438		5,960,593		32,520,031
FY2035		26,217,910		4,647,784		30,865,694
FY2036		22,143,197		3,336,888		25,480,085
FY2037		22,557,107		2,229,729		24,786,835
FY2038		11,334,909		1,101,873		12,436,783
FY2039		10,702,555		535,128		11,237,683
Total	\$	913,764,259	\$	371,757,321	\$	1,285,521,580

The current outstanding debt as of June 30, 2014 will be \$499.7 million as illustrated by the table of the following page. 84 percent is comprised of the education capital program debt, while 12 percent is public works capital program debt, and 4 percent is general capital program debt. The outstanding debt per capita is \$1,942 for the schools

education capital program, \$12 for the SPCC education capital program, \$272 for the public works capital program and \$94 for the general capital program.

Capital Program	Projected Outstanding June 30, 2014	Projected Outstanding Debt / Capita		
Education CP - Schools	\$ 418,307,281	\$	1,942	
Education CP - SPCC	2,645,392		12	
General Capital Program	20,204,274		94	
Public Works Capital Program	58,567,632		272	
Total	\$ 499,724,579	\$	2,320	



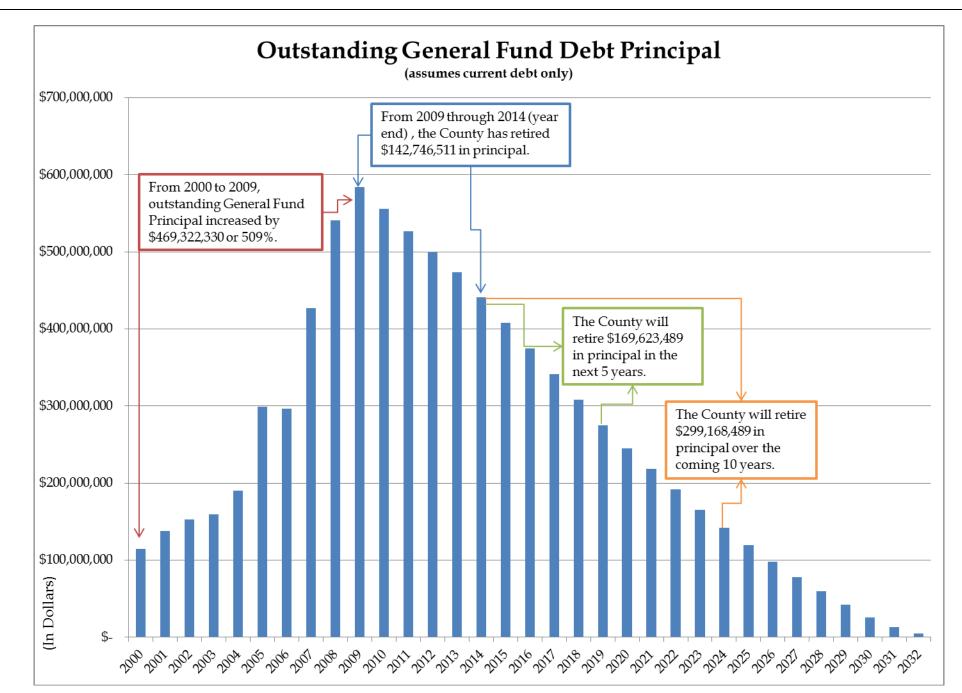
Local option sales tax, as per scribed by general law, is used to support the education capital program or the indebtedness incurred by the County for Union County Public School purposes as discussed in the revenue highlights of the budget document.

- Article 40 Local Option Sales Tax is subject to an adjustment by the State Secretary to increase or decrease by a factor (published in G.S. 105-486 (b)). Union County's factor increases the value of the tax to the County by factor of 1% (1.01). The purpose of the tax is mandated to use 30% of the revenue received from Article 40 for Public School Capital Outlay purposes or to retire any indebtedness incurred by the County for Public School purposes.
- Article 42 Local Option Sales Tax is only subject to an adjustment by the State Secretary if the location of the sale is unknown. The purpose of the tax is mandated to use 60% of the revenue received from Article 42 for Public School Capital Outlay purposes (as defined in G.S. 115C-426(f)) or to retire any indebtedness incurred by the County for Public School purposes.

The graph on the following page indicates the *current* outstanding General Fund principal balances. These will change as new debt is added, however it illustrates the County's voracity for principal amortization. Due to this discipline, they County typically amortizes their capital projects under 20 years, however the 2006 Certificates of Participation and 2007 General Obligation Bonds required a 25 year amortization, and will mature in 2032 and 2033 respectively.

While this graph portrays the outstanding principal, it is important to understand the debt load in the coming years and the impacts on future borrowing capacity.





Source: Union County Administrative Services, Finance, as of 6/30/2014



# Education Capital Program Debt

Over the past nineteen years, \$624.8 million of general obligation bonds and certificates of participation have been issued by the County to fund UCPS and SPCC land, facilities construction, and facilities improvements as delineated in the following table.

Education Capital Program Debt Issuances					
		Original Issue			
Type and Purpose	Issued	Amount			
GO Bonds - UCPS	June 1995	\$ 12,725,000			
GO Bonds - UCPS	November 1996	11,260,000			
GO Bonds - UCPS	September 1999	30,050,000			
GO Bonds - UCPS	March 2001	56,700,000			
COPs - UCPS	June 2003	8,436,943			
COP's - SPCC	June 2003	4,448,730			
GO BAN's - UCPS	Multiple - 2004	48,265,000			
GO Bonds - UCPS	June 2005	90,000,000			
COPs - UCPS	November 2006	77,640,000			
GO Bonds - UCPS	September 2007	220,730,000			
GO Bonds - UCPS	March 2009	64,500,000			
Total		\$ 624,755,673			

The debt service for the outstanding portion of the \$624.8 million or approximately \$420.9 million at June 30<sup>th</sup>, 2014, will be retired by March 1<sup>st</sup>, 2033.

An additional \$31.1 million is proposed (for referendum) for two South Piedmont Community College (SPCC) projects; the renovations and expansion to create the SPCC Center for Technology and Allied Health and the new SPCC Multipurpose Facility. The annual debt service impact of the proposed \$31.1 million is projected to begin in FY 2018 and would conclude within twenty years.

The projected FY 2019 debt service for the additional \$31.1 million would equate to approximately 1.32 pennies of the projected FY 2015 ad valorem value.

The projected existing and proposed new education capital program debt service is shown in the following table.

Е	duc	ation Debt A	٩m	ortization Sc	he	dule
Fiscal						
Year		Principal		Interest		Total
FY2015	\$	30,973,780	\$	12,644,364	\$	43,618,144
FY2016		30,891,041		11,641,904		42,532,945
FY2017		30,846,174		11,678,298		42,524,471
FY2018		31,221,022		11,106,468		42,327,489
FY2019		31,575,586		11,237,218		42,812,804
FY2020		29,920,627		10,210,614		40,131,241
FY2021		26,942,527		9,252,903		36,195,430
FY2022		26,812,285		8,411,452		35,223,737
FY2023		26,887,308		7,363,856		34,251,164
FY2024		24,306,705		6,255,841		30,562,545
FY2025		23,129,158		5,360,114		28,489,272
FY2026		22,942,159		4,471,117		27,413,276
FY2027		20,996,181		3,604,290		24,600,471
FY2028		20,250,203		2,812,350		23,062,553
FY2029		19,074,919		2,167,085		21,242,004
FY2030		17,827,000		1,469,795		19,296,795
FY2031		14,322,000		1,013,289		15,335,289
FY2032		9,687,000		712,580		10,399,580
FY2033		6,587,000		519,992		7,106,992
FY2034		1,587,000		374,000		1,961,000
FY2035		1,587,000		294,650		1,881,650
FY2036		1,587,000		215,300		1,802,300
FY2037		1,577,000		135,950		1,712,950
FY2038		1,142,000		57,100		1,199,100
Total	\$	452,672,673	\$	123,010,529	\$	575,683,202



#### General Capital Program Debt

During the past ten years, \$34.2 million of general obligation bonds, certificates of participation, and installment financing have been issued by the County to fund General Capital Projects such as the Judicial Center, the Agricultural Center, Library projects, Law Enforcement facilities, and E911 Radio System/Equipment.

	О	riginal Issue	
Type and Purpose	Issued		Amount
COP's - Judicial Center	June 2003	\$	15,464,022
COP's - Ag. Center	June 2003		4,845,379
COP's - Library	June 2003		2,737,323
GO BAN's - Firearms Range	Multiple - 2004		525,000
GO BAN's - Jail Expansion	Multiple - 2004		467,500
GO BAN's - Animal Shelter	Multiple - 2004		742,500
Installment Financing - E911	June 2009		9,390,000
Radio System			
Total		\$	34,171,724

An additional \$2.4 million of installment financing is proposed in FY 2017 for the replacement of the Tax Assessment and Administration Software. The annual debt service impact of the proposed \$2.4 million is projected to begin in FY 2018 and would conclude within seven years.

Also, an additional \$95.5 million of referendum approved general obligation bonds are proposed for the following programs.

General Capital Program Proposed Debt Issuances					
	Original Issue				
Type and Purpose		Amount			
Jail and Sheriff's Office Replacement and Expansion	\$	55,558,444			
Jessie Helms Park Development		6,553,473			
Library Expansion and Development		19,860,567			
Park Development and Renewal		6,500,000			
Health and Human Service Building		7,000,000			
Total	\$	95,472,484			

General obligation bonds of \$7 million are proposed to be issued in FY 2016 and an additional \$88.5 million of general obligation bonds are proposed to be issued in FY 2017. The annual debt service of the proposed general obligation bonds will begin within the year of issuance would retire within twenty years.

The projected debt service for the additional \$97.9 million would equate to approximately 4.15 pennies of the projected FY 2015 ad valorem value.

# THIS SPACE INTENTIONALLY LEFT BLANK



The projected existing and proposed additional general capital program debt service is shown in the following table.

Genera	ıl G	overnment l	Deb	ot Amortizat	ion	Schedule
Fiscal Year		Principal		Interest		Total
FY2015	\$	2,394,621	\$	633,312	\$	3,027,933
FY2016		2,401,106		563,678		2,964,784
FY2017		2,767,991		856,153		3,624,144
FY2018		7,579,295		5,342,597		12,921,891
FY2019		8,278,762		5,001,699		13,280,461
FY2020		7,105,087		4,657,276		11,762,363
FY2021		6,343,187		4,335,563		10,678,750
FY2022		6,333,429		4,032,877		10,366,307
FY2023		6,233,406		3,732,328		9,965,734
FY2024		5,629,010		3,443,819		9,072,829
FY2025		5,960,842		3,148,326		9,109,168
FY2026		4,957,841		2,879,714		7,837,555
FY2027		4,948,819		2,636,856		7,585,675
FY2028		4,939,797		2,394,124		7,333,921
FY2029		4,930,081		2,151,519		7,081,600
FY2030		4,818,000		1,909,050		6,727,050
FY2031		4,818,000		1,668,150		6,486,150
FY2032		4,818,000		1,427,250		6,245,250
FY2033		4,818,000		1,186,350		6,004,350
FY2034		4,818,000		945,450		5,763,450
FY2035		4,818,000		704,550		5,522,550
FY2036		4,818,000		463,650		5,281,650
FY2037		4,455,000		222,750		4,677,750
Total	\$	118,984,274	\$	54,337,040	\$	173,321,314

## Public Works Capital Program Debt

During the past nineteen years, \$99.0 million of revenue bonds, general obligation bonds, and N.C. Clean Water Revolving Loans (NC CWRL) have been utilized by the County to fund water and wastewater infrastructure projects. These are delineated in the following table.

Public Works Capital Program Debt Issuances							
		O.	riginal Issue				
Туре	Issued		Amount				
GO Bonds	June 1995	\$	5,000,000				
Revenue Bonds	May 1996		21,245,000				
NC CWRL	June 1998		4,673,933				
Revenue Bonds	June 2003		33,130,000				
NC CWRL	June 2008		15,000,000				
Revenue Bonds	June 2009		20,000,000				
Total		\$	99,048,933				

An additional \$283.5 million of water and waste water revenue bonds is proposed over several years to fund the water and wastewater system improvement and expansion projects. Proposed issuance timing and amount are shown below.

Public Works Capital Program Proposed Debt Issuances							
	Revenue B						
Туре	Timing	Amount					
Revenue Bonds	FY 2015	\$ 61,216,480					
Revenue Bonds	FY 2017	86,512,200					
Revenue Bonds	FY 2019	135,811,000					
Total		\$ 283,539,680					

The annual debt service impact of the three proposed additional revenue bond issuances totaling \$283.5 million is projected to begin in FY 2016, FY 2018 and FY 2020 respectively; and would conclude within twenty years for each issuance. The projected existing and proposed additional public works capital program debt service is shown in the following table.

Public Works Debt Amortization Schedule							
Fiscal							
Year		Principal		Interest		Total	
FY2015	\$	3,940,126	\$	2,068,097	\$	6,008,223	
FY2016		3,968,810		4,986,391		8,955,201	
FY2017		6,043,231		4,842,888		10,886,119	
FY2018		6,009,761		8,934,780		14,944,541	
FY2019		9,057,842		8,700,142		17,757,984	
FY2020		9,439,984		15,092,188		24,532,172	
FY2021		13,056,866		14,675,870		27,732,736	
FY2022		13,447,209		14,066,904		27,514,113	
FY2023		14,062,570		13,437,224		27,499,793	
FY2024		14,714,198		12,777,539		27,491,737	
FY2025		15,393,408		12,086,435		27,479,843	
FY2026		16,111,578		11,362,243		27,473,822	
FY2027		16,855,157		10,609,959		27,465,116	
FY2028		17,635,665		9,812,442		27,448,107	
FY2029		17,714,698		8,975,066		26,689,764	
FY2030		16,603,933		8,163,131		24,767,065	
FY2031		17,430,130		7,345,679		24,775,809	
FY2032		18,295,136		6,487,506		24,782,643	
FY2033		19,200,893		5,586,673		24,787,567	
FY2034		20,154,438		4,641,143		24,795,581	
FY2035		19,812,910		3,648,584		23,461,494	
FY2036		15,738,197		2,657,938		18,396,135	
FY2037		16,525,107		1,871,029		18,396,135	
FY2038		10,192,909		1,044,773		11,237,683	
FY2039		10,702,555		535,128		11,237,683	
Total	\$	342,107,312	\$	194,409,752	\$	536,517,064	

All future debt issuance projections have been calculated on generally accepted repayment methods, with interest rates of 5% or higher.

# THIS SPACE INTENTIONALLY LEFT BLANK

